

UNIVERSITY OF KANSAS

Appropriation Requests for the
Biennium 1937-39

Contents

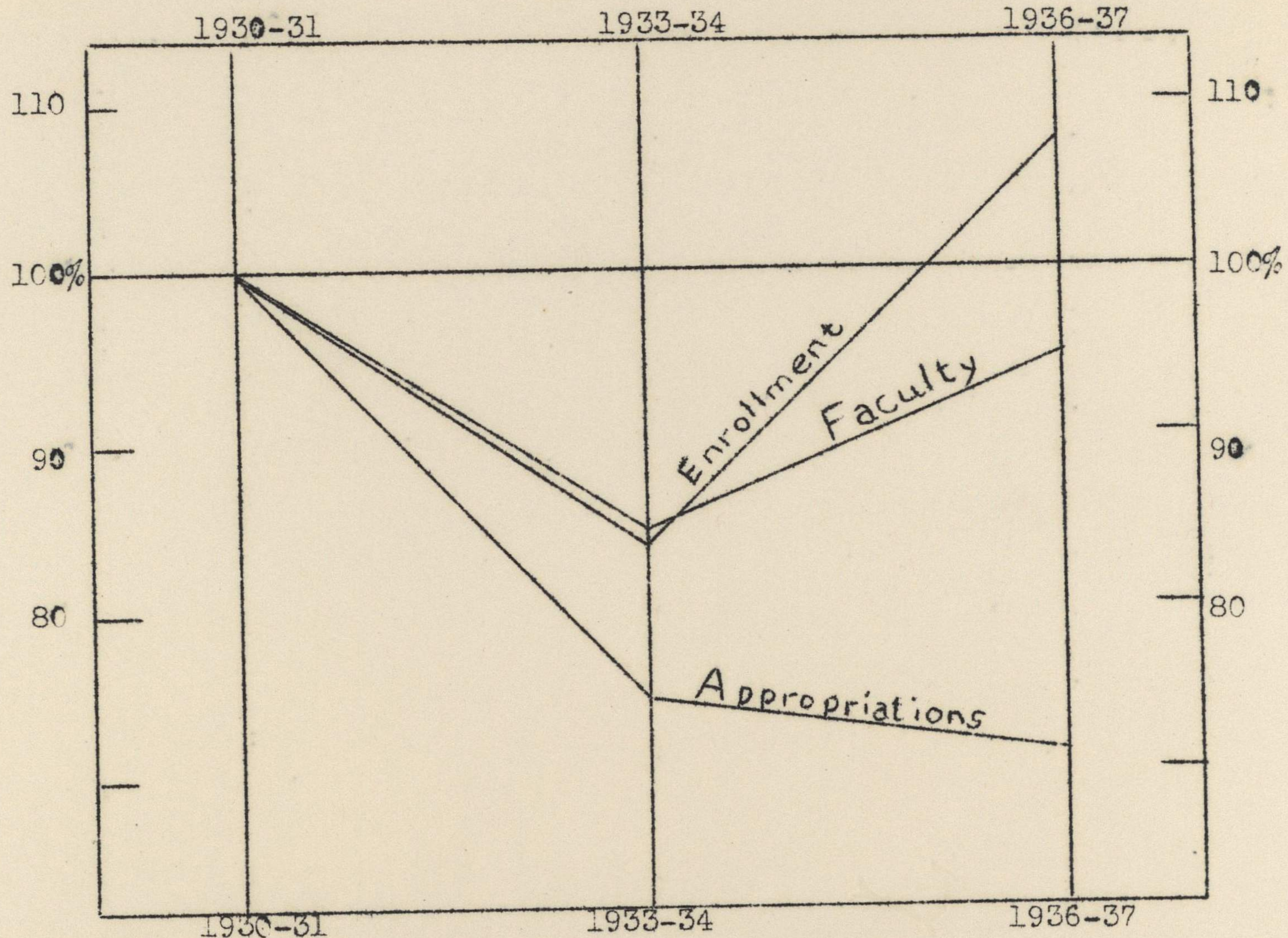
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SUMMARY OF APPROPRIATION REQUESTS

	<u>Current Appropriations</u>		<u>Requested For</u>	
	<u>1935-36</u>	<u>1936-37</u>	<u>1937-38</u>	<u>1938-39</u>
1. Salaries and Wages	\$615,000	615,000	707,250	707,250
2. Additional Instructors	---	---	97,000	97,000
3. Maintenance	175,000	175,000	275,000	275,000
4. Repairs & Improvements	45,000	45,000	55,000	55,000
5. Chancellor's Contingent Fund	250	250	500	500
6. Geological Survey	25,000	25,000	25,000	25,000
7. Firemen's Short Course	500	500	500	500
8. Completion of Dyche Museum	---	---	55,000	---
9. Library Stack Extension	---	---	75,000	75,000
10. Watkins Dormitory Service Connection	---	---	5,000	---
11. Special Laboratory Equipment	---	---	7,500	---
Totals	\$860,750	860,750	1,302,750	1,235,250

For details, see following pages.

Trend of Enrollment, Faculty and Appropriations



The chart shows the changes in enrollment, instructional staff and regular appropriations for the three periods indicated, the figures for 1930 being used as a base of 100 per cent.

The regular appropriations for the three years were:

	1930	1933	1936
Salaries & wages	\$819,000	\$615,000	\$615,000
Maintenance	250,000	191,250	175,000
Repairs & improv.	67,500	45,000	45,000
Totals	1,136,500	851,250	835,000

The November 1 actual attendance for these years was:

in 1930	4050
1933	3415
1936	4372

Reasons for using 1930, 1933 and 1936 are as follows:

- 1930 - The high enrollment previous to 1936 was in 1930. The depression cut in appropriations came in 1931.
- 1933 - The low point of depression enrollment and budget was in 1933. The next year enrollment increased, necessitating additional staff.
- 1936 - The current enrollment surpasses all previous marks.

SALARIES AND WAGES

<u>Appropriations:</u>	<u>1930-31</u>	<u>1936-37</u>	<u>Requested for</u>	
			<u>1937-38</u>	<u>1938-39</u>
Salaries and wages	\$819,000	615,000		
Salaries and wages and new instructors			804,250	804,250

Explanation

1. Since 1933 the enrollment has increased 950, necessitating employment of many part-time instructors and office assistants. This explanation, far from adequate for satisfactory administration and instruction, has been financed from reserve balances, as directed by the legislature. Since these balances will be exhausted during 1936-37, some additional income is necessary. The current income from appropriations, student fees and endowment lacks \$47,000 of meeting the present budget.

2. Most of the instructional staff added since 1933 has been of a temporary nature -- inexperienced, inexpensive young instructors and part-time graduate assistants. In the interest of good instruction part of this staff should be replaced with more experienced permanent personnel. To do this for about one-fourth of the added positions will cost \$10,000 additional.

3. Previous to 1936 the high enrollment was that of 1930. The present enrollment is 320 greater than that of 1930, yet the instructional staff is several less! This means larger classes, heavier teaching schedules, less attention to individual students -- in a word, dilution of the quality of service. To relieve this situation will require appointment of about twenty additional instructors. This addition, for the most part in the lowest ranks, will cost at least \$40,000.

4. An increase of at least 15 per cent (\$92,750) in the current appropriation is needed to make deserving individual adjustments. It will be recalled that the current salary and wages appropriation constitutes only 60 per cent of the total salary-wages budget for 1936-37. Complete or partial restoration in practically all other mid-western state universities places Kansas at an almost hopeless disadvantage in the competition for persons to fill important vacancies caused by death, retirement or resignation. In 1930 the average mid-western instructional scale was from 11 to 20 per cent above that of K. U.; this year it is from 21 to 35 per cent higher. This change is due to relatively heavier reductions after 1930-'31 in Kansas than in the other states, and earlier and more generous restorations in the other states than have been possible in Kansas.

NOTE: Attention is called to the fact that since 1933 the schedule of fees for resident students has been reduced 25 per cent, by order of the Legislature. This reduces the University income further. (This year, \$45,000).

THE SALARY SCALE.

In 1930-'31 the median instructional salaries at 12 mid-western state universities* were on the average from 11.6 to 19.9 per cent higher than those at the University of Kansas. Four years later (1934-'35) the difference ranged from 20.8 to 30.4 per cent. This year the differential runs from 21.6 to 35.4 per cent.

The averages for the various ranks are as follows:

Per cent that av- erage is above Kans.	Professors			Assoc. Prof.			Asst. Prof.			Instructors		
	30-31	34-35	36-37	30-31	34-35	36-37	30-31	34-35	36-37	30-31	34-35	36-37
	15.8	30.4	35.4	19.9	25.0	28.2	15.4	25.1	25.8	11.6	20.8	21.6

This difference doubtless would be found to be even greater if we included state universities in the East and far West and the large endowed universities, since their 1930 salaries were in general considerably higher and their depression reductions much less than those in Kansas. All these schools compete with Kansas for staff members.

The discrepancy against K. U. is due to two things: (1) relatively heavier reductions in individual salaries after 1930-'31 at K. U. than at other state universities; and (2) earlier and more generous restorations in other states than have been possible in Kansas.

The individual reductions in Kansas ranged from 15 to 25 per cent (except in case of the Chancellor who was cut 30 per cent). Only two of the thirteen states in the survey received heavier cuts than Kansas (Nebraska, 22%; and Texas, 25 to 30%), and partial restorations have been made in both states (Nebraska, 2% and 5%; Texas, 80 to 100%).

Other states have made general restorations, as follows:

Arkansas	10%
Colorado	100%
Illinois	25 to 100% (None above \$5000).
Minnesota	100% below \$1320; 50% above \$1320.
Missouri	100%, in most cases.
Ohio State	56% (average)
Wisconsin	Partial, in lower brackets.

* Colorado, Illinois, Indiana, Iowa, Michigan, Minnesota, Missouri, Nebraska, Ohio State, Oklahoma, Texas, Wisconsin.

MAINTENANCE

	<u>1930-31</u>	<u>1936-37</u>	<u>1937-38</u>	<u>1938-39</u>
Maintenance	\$250,000	175,000	275,000	275,000

Reasons for increase

1. The present appropriation is \$75,000 less than that in 1930 when the enrollment was 370 less. If the children of today are to have educational opportunity equal to that offered those of 1930, the appropriation should be increased as indicated.

2. The 1935 legislature cut the appropriation \$16,250 each year of the 1936-37 biennium, directing the University to use accumulated reserves to cover the reduction and meet any additional needs imposed by increased enrollment. The reserves having been depleted, an appropriation increase of \$25,000 is needed to maintain the current inadequate maintenance budget.

3. During the depression years the price of many essential articles and services did not decrease (fuel, water, gas, postage, books and periodicals, telephone service, scientific apparatus, typewriters, etc.). In order to maintain these essential items, the maintenance allowance for most administrative offices and instructional departments had to be cut out of proportion to the appropriation reduction. Two inevitable results followed, and still exist: first, many important class and general services were drastically curtailed or eliminated; and second, regular replacement of classroom, laboratory and office equipment was either greatly reduced or postponed indefinitely, thus making each year a more critical accumulation of needs.

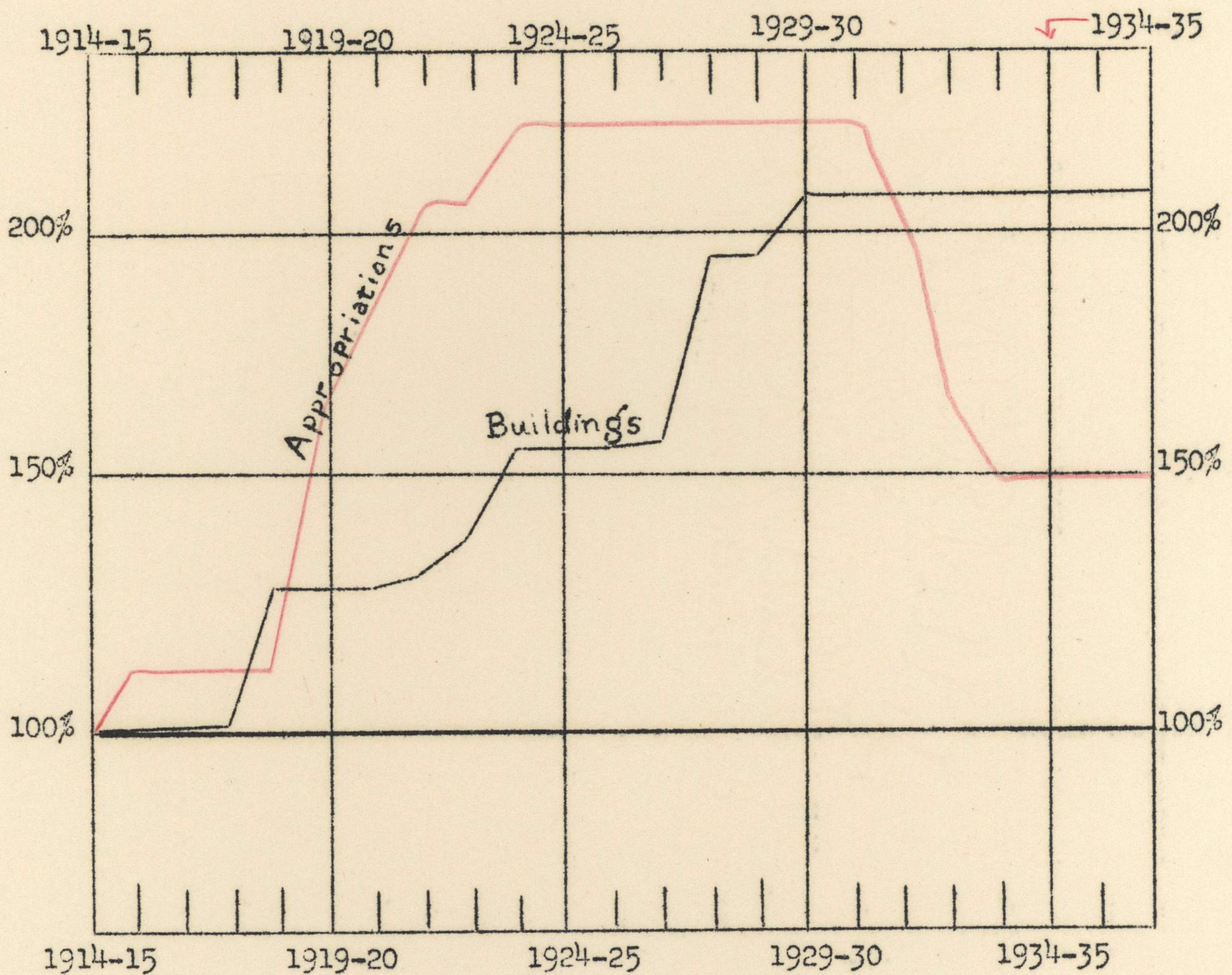
4. The price level is advancing steadily.

REPAIRS AND IMPROVEMENTS

	<u>1930-31</u>	<u>1936-37</u>	Requested For <u>1937-38</u>	<u>1938-39</u>
Appropriation	\$67,500	45,000	55,000	55,000

The current appropriation is the lowest since the World War. Compared to 1915, the appropriation has increased only 50% whereas building volume to be maintained has increased 110%. The result: major repairs and improvements have been eliminated, regular routine maintenance (repainting, replastering, etc.) has been greatly reduced, and minor improvements have been limited to emergency items. The appropriation requested will allow two important minor improvements and a modest increase in the routine maintenance program. Major items will have to be delayed further.

Trend of Building Volume and Appropriations
For Repairs and Improvements



SPECIAL APPROPRIATIONS

	<u>1930-31</u>	<u>1936-37</u>	Requested For	
			<u>1937-38</u>	<u>1938-39</u>
<u>Chancellor's Contingent Fund</u>				
Appropriation	\$500	250	500	500

The present allowance is far inadequate to cover necessary travel, not to mention contingent expenses.

State Geological Survey

Appropriation	\$25,000	25,000	25,000	25,000
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A continuance of the present appropriation is requested.

Firemen's Short Course

Appropriation	---	500	500	500
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This item although appropriated to the State Firemen's Association is assigned to the University for purposes of administration. Details of the request will be found in the budget request of the Firemen's Association.

Dyche Museum Completion

Appropriation	---	---	55,000	---
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On Dec. 1, 1932, the Dyche Museum of Natural History was closed to the public on orders of the State Fire Marshal because of the unsafe interior structure. By aid of a \$25,000 appropriation by the 1933 Legislature and a WPA grant part of the interior structure has been rebuilt. In the meantime, the priceless collections have remained in storage, a great loss to the general public as well as to the student body.

Dormitory Service Connection

Appropriation	---	---	5,000	---
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Mrs. Elizabeth Watkins of Lawrence is giving to the University a modern dormitory for self-supporting women. The building, now under construction, will be ready for use in September, 1937. The only cost to the State will be construction of a service tunnel with service lines connecting with the campus system.

SPECIAL APPROPRIATIONS - cont.

			Requested For	
	<u>1930-31</u>	<u>1936-37</u>	<u>1937-38</u>	<u>1938-39</u>
<u>Library Stack Extension</u>				
Appropriation	---	---	\$75,000	75,000

The library stack, inadequate when built, accommodates only 121,000 books. Makeshift stacks in corridors and shelving in reading rooms take care of 54,000 more; and branch libraries, badly overcrowded and in need of relief, contain about 47,000 volumes. This leaves an overflow of 44,000 which has to be stored, and thus is unavailable to the public. To this overflow the library is adding about 9,000 volumes a year. The book appropriation should be increased to bring the University collection in line with those of other universities in this area, but even if money were available it would be useless to do so until adequate stack space is added. To remedy this deplorable condition it is urged that the stack be extended 70 feet west in conformity with the original building plans, and filled to one-half its capacity with steel stacks (additional shelf space for 210,000 volumes).

New Boiler, Mech. Engr. Lab.

Appropriation	---	---	7,500	---
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The boiler for generation of steam needed to operate engines and apparatus in the mechanical engineering laboratory has been condemned and declared as beyond repair, by the boiler inspector. Replacement should be made at once, since the laboratory is forced to run this year without a boiler.

SUMMARY OF APPROPRIATION REQUESTS
(at Kansas City)

	Current Appropriations		Requested For	
	<u>1935-36</u>	<u>1936-37</u>	<u>1937-38</u>	<u>1938-39</u>
1. Salaries & Wages	\$86,250	86,250	145,000	145,000
2. Maintenance	46,500	46,500	75,000	77,000
3. Repairs & Improvements	2,500	2,500	7,500	7,500
4. Connecting Corridor	----	----	60,000	----
5. Negro Ward	----	----	----	75,000
6. Power Plant Addition	----	----	60,000	----
7. Completion & Equip- ment of New Units	----	----	52,000	53,000
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Totals	\$135,250	135,250	399,500	357,500

SALARIES AND WAGES, AND MAINTENANCE

	<u>1930-31</u>	<u>1931-32</u>	<u>1936-37</u>	Requested For <u>1937-38</u>	<u>1938-39</u>
Salaries & Wages	\$100,000	115,000	86,250	145,000	145,000
Maintenance	<u>50,000</u>	<u>41,743*</u>	<u>46,500</u>	<u>75,000</u>	<u>77,000</u>
Total	<u>\$150,000</u>	<u>156,743</u>	<u>132,750</u>	<u>220,000</u>	<u>222,000</u>

Unlike other divisions of the University, Medicine and Nursing showed increases in enrollment rather than decreases during the depression years.

Increased Enrollment, Decreased Appropriations:

The opening of the New Ward and Nurses Home in 1930 increased the hospital bed capacity and this in turn provided clinical facilities for additional medical students. The legislature of 1931 recognized this fact by increasing salary and maintenance appropriations by \$27,000 annually for the next biennium. The intervention of the depression, however, necessitated an emergency reduction of appropriations of 11 per cent in 1931-32 and about 25 per cent in 1932-33. Legislative appropriations for 1933-37 were continued on the reduced basis.

Reserve Balances Exhausted:

In the meantime the enrollment showed no decrease. For several years the appropriation reduction was offset by the savings effected through the horizontal salary reductions. In addition the hospital accumulated a surplus due to the low market prices. Rapidly shifting conditions soon altered the situation materially. Wage advances in Kansas City forced adjustments for both skilled and unskilled hospital employees; the cost of food and hospital supplies advanced sharply; the demand for charity medical services increased five or six times over that of 1930; the State took advantage of opportunities to secure a great amount of construction and landscaping work through PWA and WPA; and a Tubercular Ward was opened at the old medical plant to relieve the overflow at Norton and to provide clinical patients for medical classes. The result is that by the end of the current fiscal year the reserve balances will have been exhausted, and in addition a deficiency of \$22,000 will result.

Increases Needed:

The amounts requested are essential to operation of the School of Medicine and Hospitals on an acceptable basis. The reasons for the increases are, in brief:

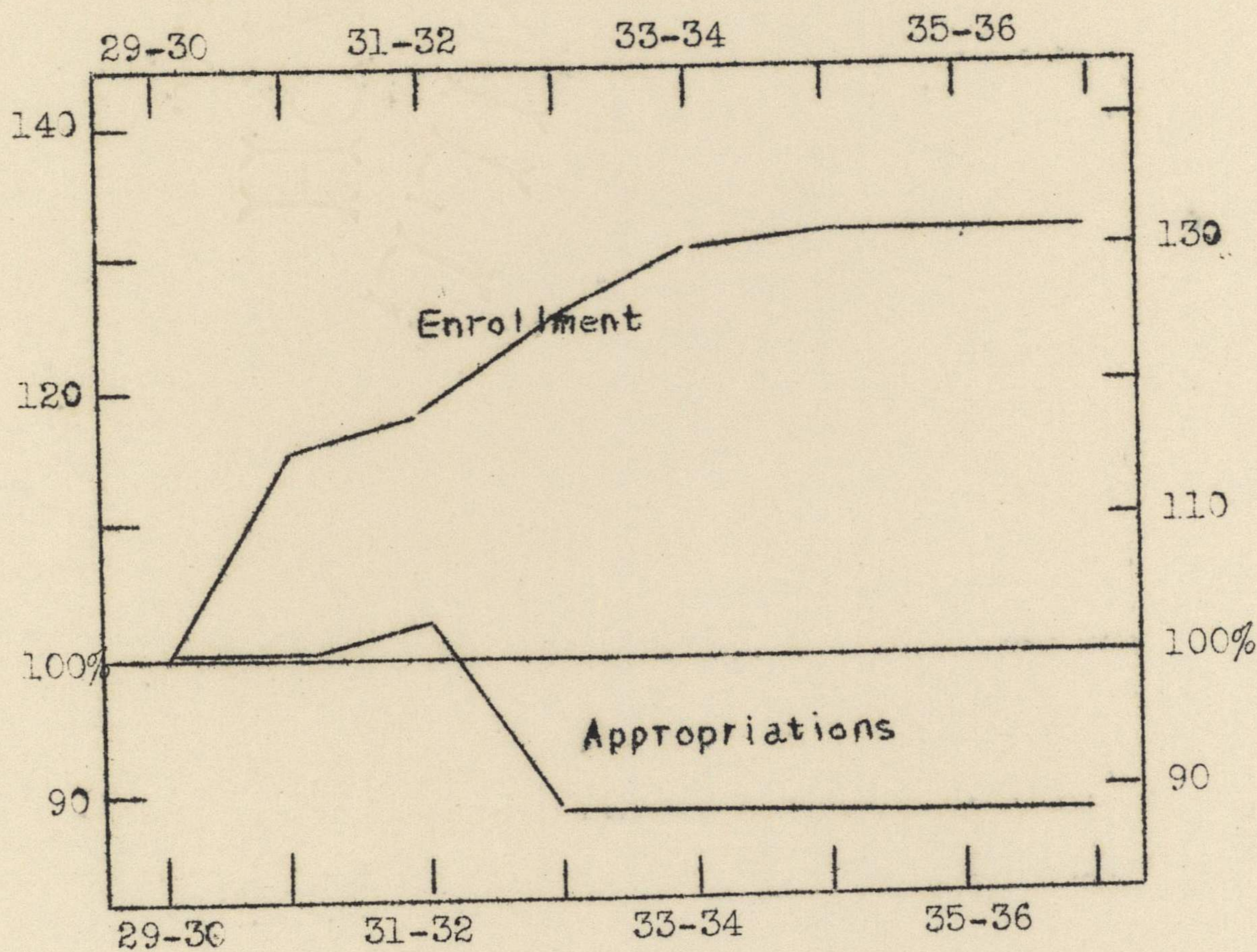
1. Reserve balances having been exhausted, additional funds are needed to maintain the current budget.

* The original appropriation was \$62,000. The emergency reduction brought it to this figure, however.

SALARIES AND WAGES, AND MAINTENANCE - Cont.

2. The rising labor market dictates additional salary and wage adjustments if the present staff is to be retained.
3. Expansions should be made in the teaching and hospital staffs as contemplated before the 1931 emergency reductions.
4. Addition of four new units, at least part of which will be opened next year, will require increased allowance for maintenance.
5. The cost of service to patients in the new Tubercular Ward used as clinical subjects for medical classes will be an additional charge.
6. Maintenance allowances to medical teaching departments should be increased to their former level to permit resumption of equipment purchases, which have been either sharply reduced or suspended since 1931.
7. The cost of medical supplies and equipment has advanced sharply, and in most cases never declined at all.
8. The standards of the national medical school association must be met if the rating of the School of Medicine is not to drop.

Trend of Enrollment and Appropriations*



*Salaries & Wages, Maintenance, Repairs & Improvements (regular).
Note: The November 1 enrollment is used.

REPAIRS AND IMPROVEMENTS

	Requested For			
	<u>1930-31</u>	<u>1936-37</u>	<u>1937-38</u>	<u>1938-39</u>
Appropriation	\$5,000	2,500	7,500	7,500

The reduction of this appropriation for six years has resulted in an accumulation of improvement needs. In addition, the four new units started during the past year have placed added demands on the appropriation. The following urgent needs would be met by the amount requested:

1. Repairs to Parapet Walls - - - - - \$2,500

Parapet walls around the Administration Building, the Nurses Home and the Ward Building show some leakage. In the Nurses Home considerable damage already has occurred from seepage.

2. Addition to Water Softener - - - - - \$3,000

Expansion of the hospital plant and increased demands of the laundry make the present water softener facilities inadequate.

3. Feedwater Pump for Power Plant - - - - - \$400

The one present pump is inadequate to handle the strain.

4. Garage Doors - - - - - \$500

Due to lack of funds the new warehouse garage was left without doors.

5. Transformer Vault - - - - - \$500

For proper underground electrical distribution a new transformer vault is needed.

6. Tunnel from Power Plant to Hixon Laboratory - - - - \$1,600

Distilled water and chemical supplies for the hospital operating and treatment rooms will be transported from the Hixon Laboratory through tunnels connecting all buildings. The only tunnel not already constructed is that one proposed above.

REPAIRS AND IMPROVEMENTS - cont.

7. Electrical Panel for Administration Building - - - - \$1,500

The present overloaded, antiquated, unsafe panel should be replaced with an adequate, safe, modern panel.

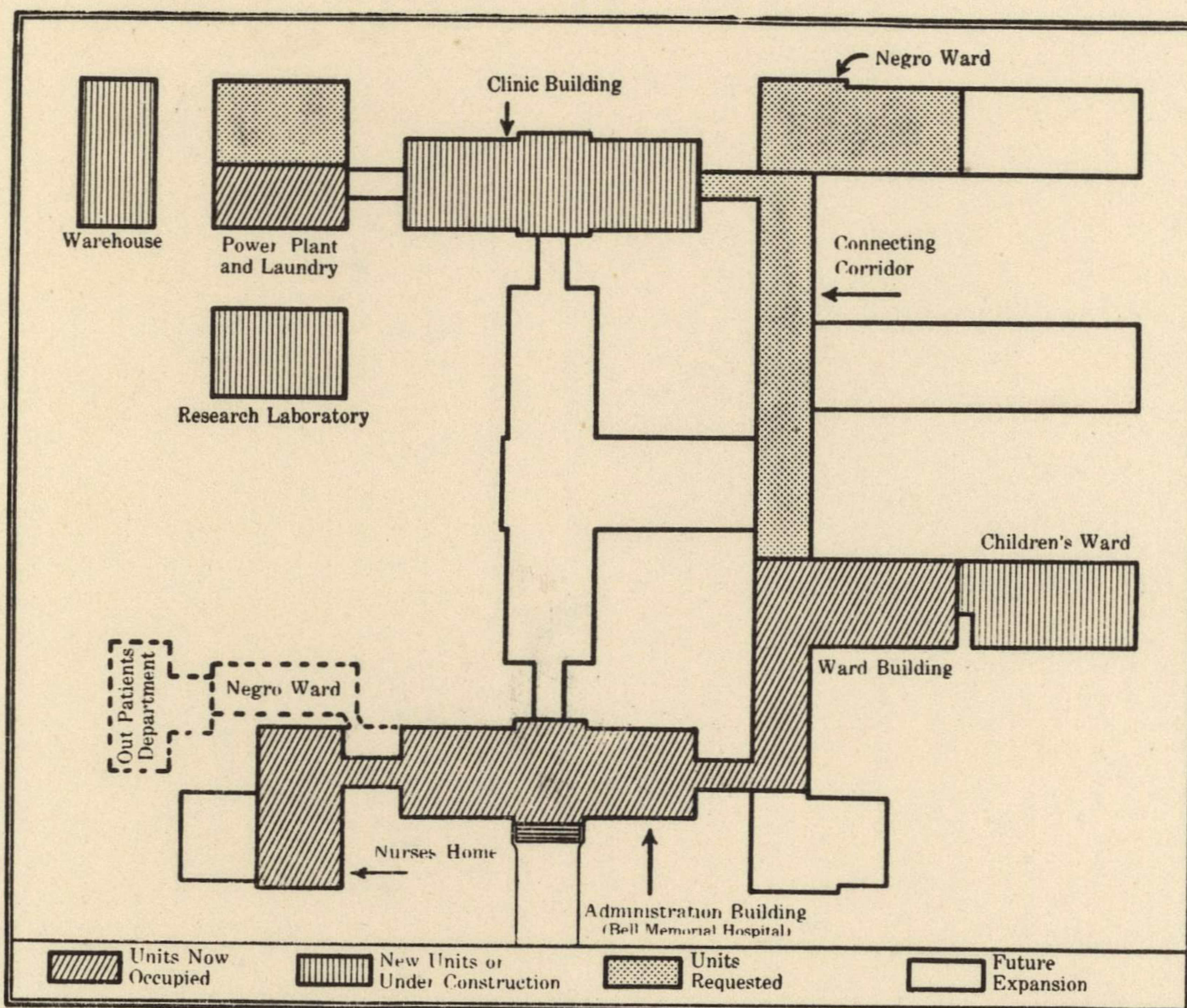
8. Electrical Panel for Power Plant - - - - - \$500

Enlargement of the Power Plant will require changes in the present panel board.

9. Ice Making Equipment - - - - - \$4,500

The cost of ice (at 30 cents the hundred pounds) amounts to as much as \$600 a month during the summer. Installation of an ice-making machine would enable the hospital to make a big saving on this item.

BUILDING NEEDS
of the School of Medicine and University Hospitals
(at Kansas City)



For details see p. 14 and 15.

BUILDINGS

1. Connecting Corridor - - - - - \$60,000

The present Clinic Building cannot be used until some physical connection is made with the main hospital plant. A Connecting Corridor is proposed, to be 200 feet long, 30 - 50 feet wide and two stories high.

The basement would provide much-needed cold storage facilities and isolated quarters for the morgue and post-mortem room.

The second floor would provide (1) room for a cancer clinic, and (2) more adequate quarters for the x-ray department. Expansion of the x-ray department, an important income producer, waits on larger quarters.

2. Negro Ward - - - - - \$75,000

A three-story unit is proposed to handle 40 patients. The basement will be an annex to the storeroom; the two upper floors will be wards. The unit would have a delivery and operating suite - complete facilities for instruction of Negro medical students. It would replace the present temporary wooden Negro Ward.

3. Addition to Power Plant, with Equipment - - - - - \$60,000

The present Power Plant is unable to provide heat for the new Clinic Building and the Childrens Pavilion. The Power Plant Addition would remedy this situation, and in addition would provide more space for the overcrowded laundry and for the maintenance shops.

4. Completion and Equipment of New Units

a. Completion of Childrens Pavilion - - - - - \$24,000

Due to lack of funds the third and fourth floors and the basement remain unfinished. Completion of the basement would provide a much-needed classroom large enough to accommodate the Medical School classes. At the present time the third and fourth floors have no partitions.

b. Equipment for Childrens Pavilion - - - - - \$9,500

This includes installation of an elevator and provision for enough furniture to care for 40 additional patients.

BUILDINGS - cont.

c. Completion of Clinic Building - - - - - \$28,000

Neither the second nor third floor has any partitions. Without completion of these floors the use of the building will be greatly restricted.

d. Equipment for Clinic Building - - - - - \$19,750

This includes two elevators, kitchen equipment and refrigeration, furniture, etc.

e. Warehouse Elevator and Doors - - - - - \$2,000

Due to lack of funds doors and an elevator had to be postponed.

f. X-Ray Equipment for Connecting Corridor - - - - - \$11,750

Much of the present x-ray equipment is antiquated and badly worn. It should be replaced with new, modern equipment, adequate to handle the increasing service demands. The item requested while insufficient will care for the major part of the needs for the next triennium.

g. Equipment of Negro Ward - - - - - \$10,000

This includes an elevator, operating room equipment, and general equipment for the wards.

NOTE: Items 1, 3, 4a and 4c are requested for 1937-38; items 2, 4b, 4d, 4e, 4f and 4g are requested for 1938-39.